

#### \$2,700,000,000\* The Commonwealth of Massachusetts Special Obligation Revenue Bonds (Unemployment Insurance Trust Fund) 2022 Series A and B (Federally Taxable) (Social Bonds) (the "2022 Bonds")

**Investor Presentation** 

June 30, 2022

\* Preliminary, subject to change



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# 1) Introduction

## Background



- As a result of high unemployment due to the COVID-19 pandemic, the Commonwealth of Massachusetts (the "<u>Commonwealth</u>") fully utilized its \$1.7 billion Unemployment Insurance Trust Fund ("<u>UITF</u>") balance and subsequently borrowed from the federal government to continue to make benefit payments ("<u>Federal Advances</u>")
  - The Commonwealth began drawing Federal Advances in June 2020 and, by April 2021, had borrowed \$2.268 billion
  - After using \$500 million of funds from the American Rescue Plan Act of 2021 ("<u>ARPA</u>") in March 2022 to repay a portion of the loan, \$1.768 billion remains outstanding
- If a state began borrowing Federal Advances in 2020, it must repay outstanding amounts by November 10, 2022 if not repaid in full by this date, employers in the state will experience a reduction in certain tax credits established in the Federal Unemployment Tax Act of 1939 ("<u>FUTA Tax</u> <u>Credits</u>")
- In April 2021, Governor Baker signed Chapter 9 of the Acts of 2021 (as amended, the "<u>UI Improvement Act</u>") into law, which:
  - Authorized the issuance of up to \$7 billion in special obligation revenue bonds to provide for the timely repayment of outstanding Federal Advances and avoid the need for future Federal Advances
  - Delivered additional relief to Commonwealth employers in numerous ways as further discussed herein
- The special obligation revenue bonds will be repaid by Pledged Funds generated from a mandatory charge (the "<u>COVID-19 Recovery</u> <u>Assessment</u>") on experience-rated, private contributory employers in Massachusetts, which represents a broad and diverse assessment base
  - The COVID-19 Recovery Assessment will be reset annually and paid by experience-rated, private contributory employers until the special obligation revenue bonds are fully repaid
  - The COVID-19 Recovery Assessment was first assessed in 2021 and 99.2% of amounts owed have been collected to-date (as of June 16)
- The plan of finance has jointly been developed by the Office of the Governor, the Executive Office for Administration and Finance ("<u>A&F</u>"), the State Treasurer's Office ("<u>TRE</u>"), and the Department of Unemployment Assistance ("<u>DUA</u>") (a department within the Executive Office for Labor and Workforce Development ("<u>EOLWD</u>"))

## **Transaction Overview**



	2022 Series A ("Series A Bonds")	2022 Series B ("Series B Bonds" or the "Super Sinker Bonds")						
Par Amount*	\$1,977,735,000	\$722,265,000						
Use of Funds	Proceeds of the 2022 Bonds will be used to: (i) repay outstanding Federal Advances received by the Commonwealth under the federal unemployment insurance ("UI") program (including accrued interest); (ii) fund a deposit to the UITF to pay future unemployment benefits; and (iii) pay related costs of issuance							
Security	<ul> <li>The 2022 Bonds and any additional bonds issued under the Trust Agreen solely by a pledge of Pledged Funds</li> <li>Not general obligations of the Commonwealth, and not secured by the ful</li> <li>Payment of debt service is not subject to appropriation by the Massachus</li> </ul>							
Pledged Funds	<ul> <li>and is billed and collected in the same manner as the SUTA Tax as further</li> <li>The Secretary of Labor and Workforce Development has agreed in the Fit Contribution Unemployment Compensation Trust Fund ("Special Contribution</li> <li>Among other covenants, under the Trust Agreement the Commonwealth of the Common weak of t</li></ul>	nancing Agreement to hold Pledged Funds in and disburse Pledged Funds from the Special oution UCTF"), established under the UI Improvement Act covenants to assess employers a COVID-19 Recovery Assessment at least equal to the " <u>Minimum</u> d Funds at least equal to 1.25x the annual Adjusted Bond Debt Service Requirement						
Amortization*	<ul> <li>Semi-annual principal, from July 15, 2023 to January 15, 2033</li> </ul>	<ul> <li><u>Stated Final Maturity Date</u>: July 15, 2033</li> <li><u>Expected Final Super Sinker Redemption Date</u>: January 15, 2033**</li> <li><u>Expected Average Life</u>: 4.34 years**</li> </ul>						
Redemption Provisions*	<ul> <li>Subject to make-whole call</li> </ul>	<ul> <li>Subject to special mandatory redemption from Excess Pledged Funds</li> <li>Subject to catch-up optional redemption at par</li> <li>Subject to make-whole call</li> </ul>						
Tax Status	<ul> <li>Federally taxable; Massachusetts tax-exempt</li> </ul>							
ESG Designation	<ul> <li>Kestrel Verifiers has prepared a Second Party Opinion ("SPO") that design</li> </ul>	nates the 2022 Bonds as "Social Bonds" as proceeds are being utilized to support the unemployed						
Confirmed Ratings	<ul> <li>Aa1/AAA/AAA (Moody's/Fitch/Kroll) (all Stable Outlooks)</li> </ul>							
Pricing*	August 2022							
Closing*	August 2022							
Joint Book-Runners	<ul> <li>Jefferies LLC; BofA Securities, Inc.</li> </ul>							
Co-Managers	<ul> <li>Academy Securities; Estrada Hinojosa; Loop Capital Markets; Mischler Fi Shank &amp; Co., LLC; Stifel; UBS</li> </ul>	inancial Group, Inc.; Oppenheimer & Co.; Ramirez & Co., Inc.; Raymond James; Siebert Williams						

\* Preliminary, subject to change

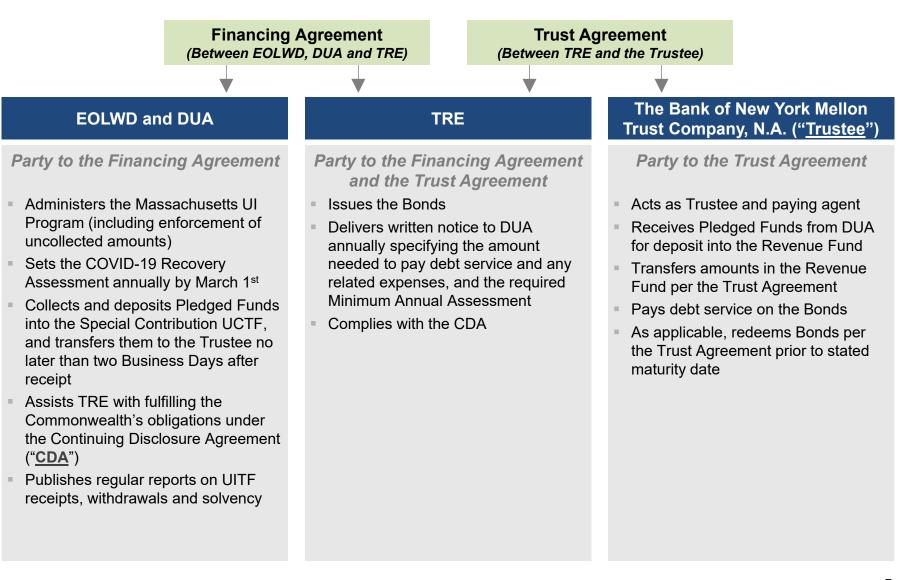
\*\* Expected average life and expected final super sinker redemption date of the Series B Bonds assume the receipt of Excess Pledged Funds in accordance with the projections, schedules and other structuring assumptions set forth in the Preliminary Official Statement dated June 30, 2022 ("POS"); no assurance can be given that any of these assumptions, projections, and thus the anticipated level of Excess Pledged Funds, will be realized

### **Key Parties**



#### Key Takeaways

- The financing is governed by the UI Improvement Act, the Trust Agreement and the Financing Agreement
- TRE has significant experience in all relevant areas associated with issuing and administering the 2022 Bonds



## **Credit Highlights**



Key Takeaways         • Upon entering into the	Stable and Diverse Assessment Base	<ul> <li>Charged to experience-rated, private contributory employers (including future employers) based on their taxable wages and experience rating</li> <li>Benefits from a diversified Commonwealth economy</li> <li>Since 2006, taxable wages have increased at a compound annual growth rate ("CAGR") of 1.6%</li> </ul>
Trust Agreement, the Bonds have a perfected first lien on the COVID- 19 Recovery	Consistent and Proven Collections History	<ul> <li>Strong collection history for SUTA Tax revenues, which the COVID-19 Recovery Assessment will likely mirror as it is billed/collected in the same manner – 99.6% of all SUTA Taxes assessed since 2006 have been collected<sup>1</sup></li> <li>COVID-19 Recovery Assessment was first assessed, billed and collected in 2021 – 99.2% of amounts owed have been collected to-date, with 98.1% collected by the due date<sup>1</sup></li> </ul>
Assessment <ul> <li>Charged on all experience-rated, private contributory Commonwealth employers</li> </ul> The Bonds benefit from strong security features that are further.	Dedicated Pledged Funds with Strong Security Features	<ul> <li>Dedicated pledged revenue stream benefits from many strong security features, as further detailed herein, including:</li> <li>Annual reset mechanism, with a covenant to assess at a level that generates Pledged Funds of not less than 1.25x the annual Adjusted Bond Debt Service Requirement<sup>2</sup></li> <li>Billed and collected in the same manner (and at the same time) as the SUTA Tax</li> <li>Represents the first funds collected from each employer (e.g., priority over SUTA Tax)</li> <li>Can only be used to pay debt service on the Bonds and any Bond Administrative Expenses</li> <li>Does not require the approval of any legislative body</li> <li>Non-impairment covenants</li> <li>Legal segregation from the General Fund and other funds of the Commonwealth</li> </ul>
that are further supported by a diverse and growing economic base	Closed Trust Agreement	<ul> <li>Closed flow of funds, with Pledged Funds not released from the Trust Agreement until the Bonds are fully repaid</li> <li>Subject to certain requirements, Pledged Funds in excess of scheduled debt service ("Excess Pledged Funds") will be used to redeem Bonds per the Trust Agreement to accelerate the retirement of debt</li> <li>Intra-year Retained Revenues provision provides intra-year cash flow cushion</li> </ul>
	Additional Features	<ul> <li>Credit ratings of Aa1, AAA and AAA from Moody's, Fitch and Kroll (all Stable Outlooks)</li> <li>Payment of debt service is not subject to appropriation</li> </ul>

<sup>1</sup> As of June 16, 2022

<sup>2</sup> Under the Trust Agreement, the COVID-19 Recovery Assessment will also be sized to cover Bond Administrative Expenses (e.g., liquidity, remarketing, ratings), though none are currently expected



# 2) The Massachusetts Unemployment Insurance Program

## Federal UI Program



- The Massachusetts UI Program is one of 54 mandated joint federal-state programs originally established under the Social Security Act of 1935 ("<u>SSA</u>") to provide benefits for workers who have lost their jobs through no fault of their own
- The program is funded through a combination of federal payroll taxes levied under the Federal Unemployment Tax Act of 1939 ("FUTA") and local or state payroll taxes levied under various state unemployment tax acts (collectively, "SUTA")
- Federal laws and regulations provide the framework for state UI programs, but each state is accorded the discretion to set benefit levels, establish eligibility rules and employer contribution rates, and to determine other issues relevant to unemployment compensation so long as minimum federal requirements are met
  - The SUTA broadly governs state taxes ("<u>SUTA Taxes</u>"), which are paid quarterly and deposited into each state-specific account of the federal Unemployment Insurance Trust Fund
- Employers subject to the FUTA must pay a tax ("FUTA Tax") on the first \$7,000 of wages paid to each employee in each calendar year
  - FUTA Tax collections are used to fund administrative costs, half of extended unemployment benefits, and Federal Advances
  - Current FUTA tax rate is 6.0%
    - If a state's program meets certain requirements, employers in that state receive a 5.4% credit against the FUTA Tax ("FUTA Tax Credit"), resulting in a Net FUTA Tax of 0.6%
    - Commonwealth employers currently receive the maximum 5.4% FUTA Tax Credit

## **Federal Advances**



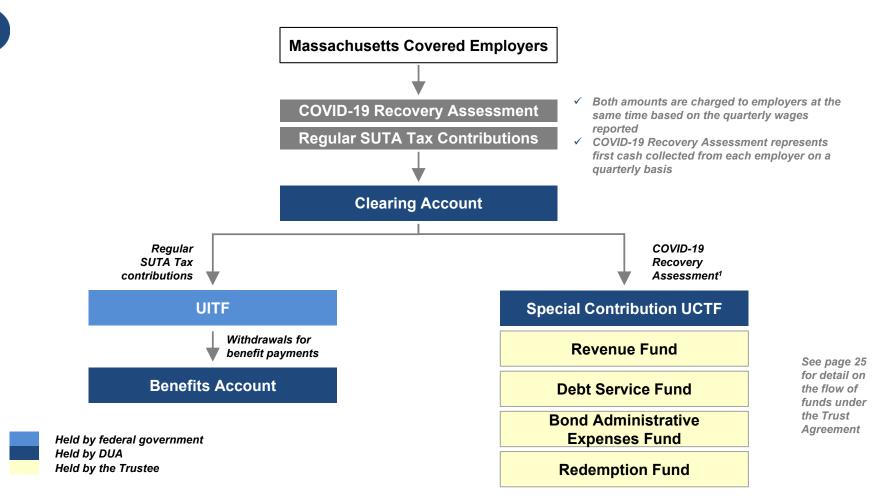
- Title XII of the SSA permits the federal government to provide Federal Advances to states whose UITF has been depleted
  - Federal Advances have been used in many periods of economic recession, particularly during the COVID-19 pandemic
  - The Commonwealth borrowed \$2.268 billion from June 2020 to April 2021, \$1.768 billion of which remains outstanding
- Interest accrues on the outstanding daily balances of Federal Advances at a defined federal borrowing rate ("<u>Federal Advance</u> <u>Rate</u>") – the 2022 Federal Advance Rate is 1.5909%
  - Federal Advance Rate resets each calendar year based on the prior calendar year's fourth quarter yield on the entirety of the federal Unemployment Insurance Trust Fund portfolio
  - Federal Advance Rate is capped at 10%
  - Net amounts in each state's UITF earn interest at the Federal Advance Rate
- Interest on outstanding Federal Advances is generally due no later than September 30<sup>th</sup> of each year
  - Cannot be paid directly or indirectly from funds in a state account
  - Paying interest in full is a requirement for a state to be certified under FUTA and for its employers to benefit from the 5.4%
     FUTA Tax Credit
- If a state has an outstanding Federal Advance balance on January 1<sup>st</sup> of two consecutive years, the full amount of such Federal Advances must be repaid before November 10<sup>th</sup> of the second year
  - If not repaid by that date, the state becomes a "<u>Credit Reduction State</u>" and the employer FUTA Tax Credit will be reduced by 0.3% annually (with certain exceptions)
- The Commonwealth has never been a Credit Reduction State and is using proceeds of the 2022 Bonds to repay Federal Advances by November 10, 2022, to avoid becoming a Credit Reduction State in 2023

## **Massachusetts UI Program**



#### Key Takeaways

- Provides benefits to unemployed workers and funds these benefits from employer contributions
- Massachusetts General Laws Chapter 151A, as amended, (the "<u>Massachusetts</u> <u>UI Law</u>") governs the Massachusetts UI Program and establishes an Unemployment Compensation Fund (the "<u>Massachusetts UCF</u>"), which includes:
  - <u>Clearing Account</u> Held by DUA; initially receives all contributions
  - <u>UITF</u> Held at the federal level; DUA transfers contributions from the Clearing Account to the UITF
  - Benefits Account Held by DUA; used exclusively for the payment of benefits
- The Massachusetts UCF is held separate and apart from other funds of the Commonwealth
- The graphic at right outlines the funds and accounts established by the Massachusetts UI Law and the UI Improvement Act



Flow of moneys deposited above excludes amounts paid by employers for the FUTA Tax, as well as the Employer's Medical Assistance Contribution and the Workforce Training Fund Program, which are further discussed on page 13 and do not flow to the UITF or Special Contribution UCTF; the COVID-19 Recovery Assessment is charged to experience-rated, private contributory employers only, whereas all private contributory employers pay the SUTA Tax

<sup>1</sup> With the exception of certain amounts collected in 2021 and 2022, which flowed to the UITF through April 24, 2022

## **Overview of Commonwealth Employer Contributions**



#### Key Takeaways

- Generally, private, for-profit employers are required under Massachusetts UI Law to contribute toward unemployment insurance if they:
  - Have employees working 1 or more days in 13 weeks (nonconsecutive) of the year, or
  - Pay wages of \$1,500 or more in any calendar quarter
- Key components of an employer's contributions, which are made quarterly, are detailed at right
  - Current taxable wage base of \$15,000

Components of Commonwo	ealth Employer Contributions
SUTA Tax	<ul> <li>Based on an employer's taxable wages, covered employees, and contribution rate, as further detailed on the following page</li> </ul>
Employer's Medical Assistance Contribution (" <u>EMAC</u> ")	<ul> <li>Used to support the provision of subsidized health care services funded by the Commonwealth Care Trust Fund</li> <li>New employers subject to unemployment contributions are exempt for the first three years; the rate is 0.12% of taxable wages for the fourth year, 0.24% for the fifth year, and 0.34% for the sixth year and beyond</li> <li>Whenever an average of fewer than six employees are employed during the quarter, that quarter's wages are exempt from EMAC</li> </ul>
Workforce Training Fund Program (" <u>WTFP</u> ")	<ul> <li>Used to fund grants to provide workforce training and education programs</li> <li>Flat rate of 0.056% of taxable wages per employee</li> </ul>
Solvency Assessment	<ul> <li>DUA separately tracks a Solvency Account within the UITF that is used to finance certain benefits not chargeable to an individual employer account<sup>1</sup></li> <li>Solvency Assessment distributes these costs proportionally among all employers</li> <li>Not an incremental charge paid by employers each year, but an adjustment for purposes of the reserve percentage calculation, which drives the employer's experience rating and, thus, its SUTA Tax rate</li> <li>Is applied to an employer's taxable wages for the computation period – this amount is deducted from an employer's reserve balance annually (which impacts the employer's reserve percentage)</li> <li>Has ranged from 0.05% to 2.71% since 1986</li> </ul>
COVID-19 Recovery Assessment	<ul> <li>Authorized by the UI Improvement Act and charged to all experience-rated, private contributory employers</li> <li>Paid on taxable wages and based on experience rating; calculated as a fixed percentage of an employer's SUTA Tax rate</li> <li>Set at \$150 million annually for 2021 and 2022</li> <li>For 2023 and until no Bonds remain outstanding, shall be assessed to generate Pledged Funds of at least 1.25x the annual Adjusted Bond Debt Service Requirement</li> </ul>

<sup>1</sup> Includes (1) dependency allowances, (2) benefits paid to individuals who leave employment for urgent or compelling personal reasons, (3) benefits paid and charged to accounts whose reserves have been depleted, (4) Commonwealth funded "extended benefits", and (5) additional benefits paid to claimants who are in approved DUA training programs

## How is the SUTA Tax Calculated?



#### **SUTA Tax Rate**

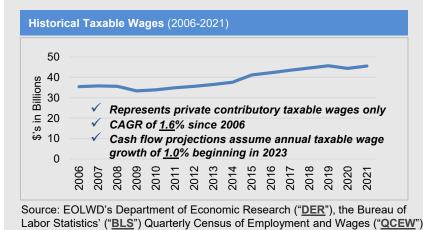
- Governed by Massachusetts UI Law and impacted by two key factors:
  - Reserve percentage of the UITF
  - ii. Experience rating for each individual employer
- Reserve percentage equals the UITF balance as of September 30, divided by the 3-year average total payroll
- Higher balance triggers lower rates and vice versa
- Employer experience rating is the same calculation, but done at the employer level
- Seven SUTA Tax schedules based on the UITF reserve percentage (e.g., Schedule A through G)
  - 45 rates within each schedule based on experience rating (and adjusted for any Solvency Assessment)
- New employers pay a 'new employer rate' until they meet certain requirements (generally 3 years)
- Rate schedule in effect has previously been established legislatively instead of based on the reserve percentage; could be legislatively set in the future

#### SUTA Tax Rates by Schedule

Schedule	UITF Reserve Ratio Range	Range of Employer SUTA Tax Rates	Target 2023 schedule post-
Α	1.65%+	0.56%-8.62%	issuance of the
В	1.50%-1.65%	0.64%-9.79%	2022 Bonds
С	1.20%-1.50%	0.73%-11.13%	
D	0.90%-1.20%	0.83%-12.65%	The UI
Е	0.60%-0.90%	0.94%-14.37%	Improvement Act
F	0.30%-0.60%	1.07%-16.33%	froze tax rates at
G	Less than 0.30%	1.21%-18.55%	Schedule E for 2021 and 2022

#### Taxable Wage Base and Taxable Wages

- **Taxable wage base**: Wages paid to each employee annually that are subject to employer contributions
- Current taxable wage base of \$15,000 (since 2015)
- Previously \$14,000 (2004-2014)
- Lower than the national average taxable wage base for 2022 of \$20,441, but more than double the federal minimum of \$7,000
- Taxable wages: Total wages subject to employer contributions
- Each employer reports gross wages to DUA through a web-based program "<u>UI Online</u>," and UI Online subsequently determines the quarterly taxable wages
- Resilience of taxable wages underscores strength and diversity of the Massachusetts economy



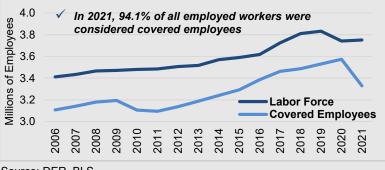
#### **Covered Employees**

- The Massachusetts UI Program covers most employees in the public, private and non-profit sectors
- Government and non-profit employees are exempt from FUTA Tax and subject to SUTA Tax under either:
  - <u>Contributory Method</u>: Contributes quarterly in a similar manner to private, for-profit employers
  - Reimbursable Method: Reimburses DUA only when benefits are actually paid to former employees

Type of Employer	Subject to Assess- ment?	# of Employers	% of Employ- ers	% of Employ- ees	% of Total Wages
Priv. Contributory – ExpRated	Yes	184,144	73.3%	71.4%	77.1%
Priv. Contributory – Assigned Rate	No	63,767	25.4%	4.6%	3.4%
Priv. Reimbursable	No	2,260	0.9%	13.5%	11.4%
Gov't Contributory	No	501	0.2%	3.5%	2.8%
Gov't Reimbursable	No	564	0.2%	7.0%	5.4%
Total		251,236			

Note: Based on employer count and filed 2022 Q1 wage reports as of 5/24/2022

#### Historical Covered Employees (2006-2021)



Source: DER, BLS

## **Historical SUTA Tax Revenues**

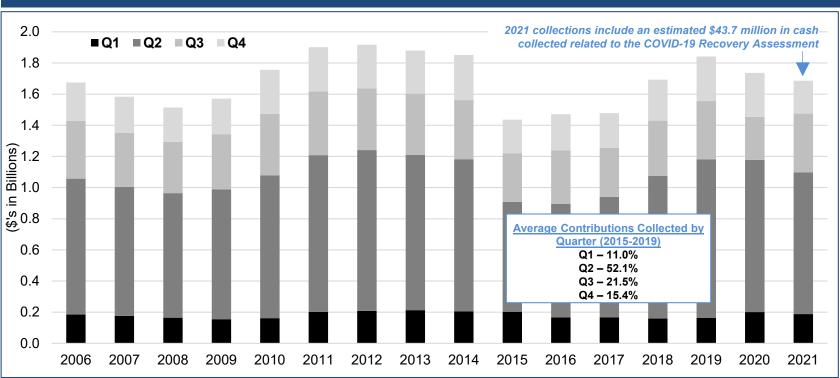


#### Key Takeaways

- Quarterly contributions are due the last day of the month *after* the quarter ends, as summarized below
  - If due date falls on a holiday or weekend, it is the next business day

Employer Contribution Payment	Accrual Dates	Due Date	Quarter in Which Due Date Falls on a Cash Collection Basis
<b>A</b> 1			
Q1	1/1-3/31	4/30	Q2
Q1 Q2	1/1-3/31 4/1-6/30	4/30 7/31	Q2 Q3

- The graph at right illustrates annual SUTA Taxes collected from 2006-2021
  - Cash collection basis
  - Majority of collections occur in Q2, which generally reflects amounts due on April 30<sup>th</sup> for Q1 accruals



Source: TreasuryDirect; all amounts are shown on a cash collection basis; represents SUTA Taxes after certain adjustments for amounts incorrectly tagged as SUTA Taxes in TreasuryDirect (2020) and overpayments due to the recalculation of the Solvency Assessment (2021)

#### Historical SUTA Tax Revenues (2006-2021)

## **Collection of Employer Contributions**



- An Annual Rate Notice notifying employers of their contribution rates for the year is due from DUA no later than April 20<sup>th</sup> (though DUA targets issuing the notice in December of the prior calendar year)
- For each quarter, employers are required to file quarterly employment and wage detail reports on UI Online which indicate the amount of gross and taxable wages paid, and UI Online applies each employer's contribution rate to such amounts to arrive at the contributions due for the quarter (including the SUTA Tax, COVID-19 Recovery Assessment, EMAC and WTFP, and adjusted for the Solvency Assessment)
- For unpaid amounts, DUA uses various enforcement tools, and interest accrues at 12% per year until fully paid

Colle	Collection Rate by the Due Date (%) <sup>1</sup>					(	Collection	Rate To-	Date (%)	
Year	Q1	Q2	Q3	Q4		Year	Q1	Q2	Q3	Q4
2006	94.1	89.4	92.7	93.3		2006	99.8	99.6	99.5	99.6
2007	94.6	89.7	93.0	92.7		2007	99.8	99.6	99.5	99.5
2008	94.1	89.1	91.8	88.1		2008	99.8	99.5	99.5	99.4
2009	92.2	83.8	84.1	93.1		2009	99.8	99.6	99.3	99.1
2010	90.6	93.0	95.8	95.5		2010	99.7	99.4	99.1	99.2
2011	95.7	92.9	95.8	95.7		2011	99.7	99.5	99.2	99.1
2012	94.9	93.0	96.5	96.4		2012	99.6	99.5	99.2	99.2
2013	96.7	94.0	97.1	96.8		2013	99.7	99.4	99.4	99.2
2014	95.5	95.2	96.6	96.5		2014	99.7	99.4	99.3	99.1
2015	97.4	94.6	96.9	95.7		2015	99.8	99.6	99.4	99.4
2016	97.3	95.4	97.5	97.3		2016	99.7	99.5	99.4	99.4
2017	97.4	94.0	96.9	96.0		2017	99.8	99.6	99.5	99.4
2018	97.4	95.6	97.2	97.3		2018	99.8	99.6	99.5	99.6
2019	97.4	96.2	97.3	97.5		2019	99.7	99.5	99.3	99.2
2020	97.5	96.1	96.5	96.5		2020	99.7	99.1	99.2	99.0
2021	99.2	95.9	96.6	97.0		2021	99.6	98.5	97.2	98.4
	Quarterly Avg. = 94.8% Total = 95.1%							ly Avg. = tal = 99.6		

As further described on page 36 of the POS, during the pandemic the Commonwealth adopted a number of measures intended to alleviate the impact of COVID-19 on employers within the Commonwealth including deferral of certain enforcement actions related to unpaid SUTA Taxes through the end of calendar year 2022

 $\checkmark$ 

As of June 16, 2022, 99.6% of all amounts due since 2006 have been collected by DUA

Source: DUA; as of June 16, 2022; based on employer filings and contributions for private contributory employers only; represents collections of the SUTA Tax only, and does not include collections of the COVID-19 Recovery Assessment (in 2021) or other amounts charged; data for each period of time is a retroactive snapshot of activity as of June 16, 2022; potential sources of variances are early system issues, data conversions, employer wage and payment adjustments and debt write-offs that occurred prior to June 16, 2022

<sup>1</sup> Reflects any applicable extensions and/or weekends

## **Historical Benefit Payments**



#### Key Takeaways

- The Massachusetts UI Program has typically provided an average of \$1.5 billion in state-funded annual benefit payments to qualified unemployed workers
- During the last recession, annual benefit payments peaked in 2009 at nearly \$3 billion
- As a result of the COVID-19 pandemic, DUA paid over \$33.5 billion in total state and federal benefits – \$21.3 billion in 2020 and \$12.2 billion in 2021
- \$718.8 million of benefits have been paid YTD 2022 (through May 31)



Source: TreasuryDirect; all amounts are shown on a cash basis

<sup>1</sup> Excludes benefit payments made from Federal Advances totaling \$387.3 million in 2010, \$371.5 million in 2011, \$197.5 million in 2012 and \$10.9 million in 2013

#### Historical UITF Withdrawals for Benefit Payments<sup>1</sup> (2006-2019)

## Impact of COVID-19 on Massachusetts Unemployment



#### Key Takeaways

- As a result of the COVID-19 pandemic, the seasonally-adjusted unemployment rate in Massachusetts increased to a peak of 17.1% in April 2020, compared to 2.9% in March 2020
  - Preliminary estimate of 3.9% for May 2022
- As a result of high unemployment and after depleting its UITF, the Commonwealth borrowed \$2.268 billion of Federal Advances

#### Funding History of the UITF (\$'s in 000's, 2006-YTD 2022)

						F	ederal Advance	S	
	Contribution						Repayments of		
	Rate		Total	Net Annual		Amounts	Amounts	Outstanding	Net UITF
Year	Schedule	Total Receipts <sup>1</sup>	Withdrawals <sup>2</sup>	Flows	UITF Balance	Borrowed	Borrowed	Balance	Balance
2006	D	\$ 1,780,241	\$ (1,342,466)	\$ 437,775	\$ 994,345	\$-	\$-	\$-	\$ 994,345
2007	D	1,740,487	(1,444,534)	295,953	1,290,297	-	-	-	1,290,297
2008	D	1,682,142	(1,730,683)	(48,542)	1,241,756	-	-	-	1,241,756
2009	E	1,887,481	(2,895,074)	(1,007,594)	234,162	-	-	-	234,162
2010	E	1,833,776	(2,049,715)	(215,939)	18,223	387,313	(387,313)	-	18,223
2011	Е	1,957,374	(1,781,752)	175,622	193,845	718,835	(718,835)	-	193,845
2012	Е	1,976,357	(1,789,549)	186,808	380,653	337,769	(337,769)	-	380,653
2013	Е	1,932,948	(1,606,299)	326,649	707,302	10,911	(10,911)	-	707,302
2014	Е	1,895,621	(1,653,633)	241,988	949,290	-	-	-	949,290
2015	С	1,492,729	(1,516,232)	(23,503)	925,787	-	-	-	925,787
2016	С	1,523,704	(1,474,799)	48,905	974,691	-	-	-	974,691
2017	С	1,536,988	(1,512,884)	24,104	998,796	-	-	-	998,796
2018	D	1,751,999	(1,537,888)	214,111	1,212,906	-	-	-	1,212,906
2019	Е	1,907,686	(1,395,384)	512,302	1,725,208			_	1,725,208
2020	Е	2,399,947	(4,091,627)	(1,691,680)	33,528	2,201,222	-	2,201,222	(2,167,693)
2021	Е	3,494,224	(674,251)	2,819,974	2,853,502	66,794	-	2,268,015	585,487
2022	E	1,221,757	(1,187,320)	34,437	2,887,940	-	(500,000)	1,768,015	1,119,924

Source: TreasuryDirect as of May 31, 2022; reflects data as of December 31 of each year; represents amounts in the UITF only, and excludes any amounts in the Benefits Account or Clearing Account

<sup>1</sup> Primarily derived from SUTA Tax contributions, but also includes earnings on the balance in the UITF and other deposits into the UITF; other deposits in

2020 and 2021 include overpayments which were retained as employer credits, amounts returned from the Benefits Account, and reimbursements of

amounts utilized to pay federal benefits

<sup>2</sup> Primarily derived from withdrawals for benefit payments, but also includes other outflows from the UITF

- \$2.268 billion borrowed from June 2020 to April 2021
- ✓ \$500 million repaid from ARPA funds on March 25, 2022
- Remaining balance (and accrued interest) to be repaid with proceeds of the 2022 Bonds

## The UI Improvement Act



Key Takeaways		
<ul> <li>On April 1, 2021, Governor Baker signed the UI Improvement Act into law</li> <li>The UI Improvement Act provided relief to Commonwealth employers in five key ways</li> </ul>	Rate Schedule Freeze	<ul> <li>Froze employer contributions for 2021 and 2022 at rate Schedule E, which was initially expected to reduce total employer contributions by over \$1 billion in these years</li> <li>With an insolvent UITF at the end of calendar year 2020, the highest rate of employer contributions (Schedule G, a nearly 30% increase in rates versus Schedule E) would have been triggered for 2021</li> </ul>
	2021 Solvency Assessment Adjustment	<ul> <li>Removed COVID-19 related charges from the Solvency Account and charged them to a newly created COVID-19 Relief Account, which resulted in the 2021 Solvency Assessment decreasing from 9.23% to 1.12%</li> <li>Resulted in the creation of approximately \$622.5 million of credits for employers due to overpayments at the higher SUTA Tax rate that embedded the 9.23% Solvency Assessment</li> <li>Allowed DUA to replenish approximately \$3.263 billion of employer account reserve balances, which on average reduced 2021 and 2022 SUTA Tax rates</li> </ul>
	Contribution Rate Adjustment	<ul> <li>Delivered new rate notices to every employer that recalculated Q1/Q2 2021 contributions using adjusted rates which accounted for the 2021 Solvency Assessment Adjustment and included the 2021 COVID-19 Recovery Assessment</li> <li>Credits derived from the Solvency Assessment adjustment were applied to the recalculated SUTA Tax and COVID-19 Recovery Assessment (and will be applied to future amounts due until extinguished); as of May 31, 2022, approximately \$125 million of such credits remain</li> <li>In addition to the credits created due to the aforementioned rate recalculation, credits can be created in an employer's account for other reasons; EOLWD does not track credits separately based on how or when they were created; when combined with other credits, there are an estimated \$181 million of credits outstanding as of May 31, 2022</li> </ul>
	Repayment of Federal Advances	<ul> <li>Emphasized the importance of repaying outstanding Federal Advances prior to the November 10, 2022, trigger date, and created a mechanism to do so</li> <li>Repaying Federal Advances prior to November 10, 2022, prevents the Commonwealth from becoming a Credit Reduction State in 2023, which would cause Commonwealth employers to lose certain FUTA Tax Credits</li> </ul>
	Bonding	<ul> <li>Authorized the issuance of up to \$7 billion in special obligation revenue bonds to repay Federal Advances and pay certain other amounts, controlling the near-term impact on employers</li> </ul>



# 3) Bond Security Features

## **Key Bond Security Features Under the Trust Agreement**



#### Key Takeaways

 In addition to the UI Improvement Act, the Bonds are governed by a Trust Agreement between the Commonwealth and the Trustee

Rey Provisions o	f the Trust Agreement
Security	<ul> <li>Special limited obligations of the Commonwealth, payable from and secured solely by a pledge of Pledged Funds</li> <li>Not general obligations of the Commonwealth, and not secured by the full faith and credit of the Commonwealth</li> <li>Payment of debt service is not subject to appropriation by the Massachusetts Legislature</li> </ul>
Pledged Funds	<ul> <li>Pledged Funds are moneys received or to be received by the Commonwealth from the COVID-19 Recovery Assessment, which is charged to all experience-rated, private contributory employers in the Commonwealth</li> <li>The Secretary of Labor has agreed to hold Pledged Funds in and disburse Pledged Funds from the Special Contribution UCTF, as further detailed in the Financing Agreement</li> </ul>
Intra-year Retained Revenues	<ul> <li>Provides incremental coverage of debt service payments due in the second half of the year, addressing the fact that more contributions are received earlier in the calendar year</li> <li>Requires that 10% of the Bond Debt Service Requirement for the next January 15<sup>th</sup> payment be retained in the Revenue Fund after the June Calculation Date rather than be transferred to the Redemption Fund as Excess Pledged Funds</li> <li>Calculation mechanism requires that additional revenues be retained if coverage targets are not expected to be met on the June Calculation Date</li> </ul>
Commonwealth Covenants	<ul> <li>So long as any Bonds are outstanding, the Commonwealth covenants to (among other provisions):</li> <li>Assess employers a COVID-19 Recovery Assessment at least equal to the Minimum Annual Assessment, which is an amount that generates Pledged Funds of not less than 1.25x the annual Adjusted Bond Debt Service Requirement;</li> <li>Not take any action that would impair the rights and remedies of the owners of the 2022 Bonds; and</li> <li>Not divert the COVID-19 Recovery Assessment from the Special Contribution UCTF, except to be transferred to the Revenue Fund, as provided in the Trust Agreement</li> </ul>
Additional Bonds	<ul> <li>Additional Bonds may be issued, subject to certain requirements</li> </ul>

## **Key Terms of the Financing Agreement**



#### Key Takeaways

- Also important is the agreement among TRE, EOLWD and DUA (the "<u>Financing Agreement</u>")
- Documents the ratesetting and collections process
- Provides that the COVID-19 Recovery Assessment has collection priority over regular SUTA Tax collections
- Certain EOLWD/DUA covenants mimic the Trust Agreement, and others are additive

All parties agree that: (i) the Financing Agreement is a legal, valid and binding obligation; and (ii) the covenants
and agreements it includes are for the benefit of the Trustee and Bondholders, as provided in the Trust Agreement

Obligations of TRE	Select Obligations of EOLWD and DUA
<ul> <li>Agrees to, no later than 5 Business Days after December 1<sup>st</sup> of each year, provide DUA written notice</li> </ul>	<ul> <li>Assess, collect, enforce and administer the COVID-19 Recovery Assessment</li> <li>Assess experience-rated, private contributory employers a COVID-19 Recovery Assessment by March 1<sup>st</sup> in each Assessment Year that is not less than the Minimum Annual Assessment (based on TRE's estimate)</li> <li>Collect and deposit all COVID-19 Recovery Assessments into the Special Contribution UCTF no later than two</li> </ul>
specifying (i) the Adjusted Bond Debt Service Requirement	<ul> <li>Business Days after receipt, and cause such amounts to be transferred to the Revenue Fund on a daily basis</li> <li>Prioritize employer receipts such that cash received in each quarter is first deemed allocable to the</li> </ul>
for the next Bond	COVID-19 Recovery Assessment and then to the regular SUTA Tax
Year, and (ii) the	Deliver certain reports/notices to various parties:
Minimum Annual Assessment for the	<ul> <li>To the Trustee within two Business Days after the end of each month, a certificate as to COVID-19 Recovery Assessments collected</li> </ul>
following Assessment Year	<ul> <li>To TRE within 30 days of each quarterly due date, a report of COVID-19 Recovery Assessments collected versus billed</li> </ul>
	<ul> <li>To TRE by May 15<sup>th</sup> and November 15<sup>th</sup>, certain datapoints related to cash flow projections</li> </ul>
	<ul> <li>To TRE, A&amp;F and the Trustee, notice of any changes to the taxable wage base or the method for determining the SUTA Tax Rate</li> </ul>
	Not limit or alter the rights vested in the Commonwealth to collect Pledged Funds and deposit such amounts as provided in the Trust Agreement, and not impair the rights and remedies of the Trustee and Bondholders
	<ul> <li>Assist with reporting and continuing disclosure requirements</li> </ul>

## **Pledged Funds Provide Superior Bondholder Security**



#### **Key Takeaways** Levied on over 184,000 contributing Commonwealth employers Private contributory taxable wages totaled \$45.6 billion in 2021 and have grown at a CAGR of 1.6% since 2006 • The crux of the security Well-balanced employer base, with diversity across many sectors package is Pledged Funds, Will be similarly levied on future employers who are entitled to an experience rating which consist of the COVID-**19 Recovery Assessment** 25.00% charged to experience-rated, Employment private contributory employers 20.00% 18.07% by Industry in Massachusetts (Private Sector ਸ਼<mark>ੂ</mark> 15.00% and Gov't, 2021) 10.34% 9.97% 10.12% The Commonwealth 10.00% 7.01% Est. # of 5.22% 5.49% 4.69% 4.85% covenants to assess Employers = 5.00% 3.12% 250.000 1.37% employers in each 0.36% 0.03% 0.42% 0.00% Assessment Year a COVID-19 **Recovery Assessment at least** 25.00% **Assessment Base** 22.25% **Total Wages** equal to the Minimum Annual 20.00% by Industry Assessment (Private Sector 14.63% <u>ख</u> 15.00% Only, 2021) 11.33% Minimum Annual ັ້ 10.00% 8.51% 2021 Private 5.29% 5.38% 5.40% Assessment is the amount Contributory 5.36% 3.78% 3.98% 4.06% 5.00% Total Wages = 2.80 1 64% expected to generate 0.87 0.32% 0.03% 0.62% \$234.5 Billion 0.00% 0.00% Pledged Funds at least ∞ŏ Oil/Gas Utilities Other Services, Except Public Admin. Information Finance & Insurance Wholesale Trade Admin Retail Trade Fishing & Social Assistance Service Service te & Rental & Leasir Servi equal to 1.25x the annual s/Enterpr & Food Serv Warehou ۰ð Agriculture, Forestry, F Hunting & Tech. 3 Educ. Quarrying, 8 Extraction Admin./Waste Adjusted Bond Debt Service Requirement of Compa Mining, (

Source: DER, BLS, QCEW; statistics as of calendar year end

## Pledged Funds Provide Superior Bondholder Security



#### Key Takeaways

- The COVID-19 Recovery Assessment is charged to experience-rated, private contributory employers in Massachusetts
- The Commonwealth covenants to assess employers in each Assessment Year a COVID-19 Recovery Assessment at least equal to the Minimum Annual Assessment
- Leverages established and proven collection mechanics for state unemployment taxes

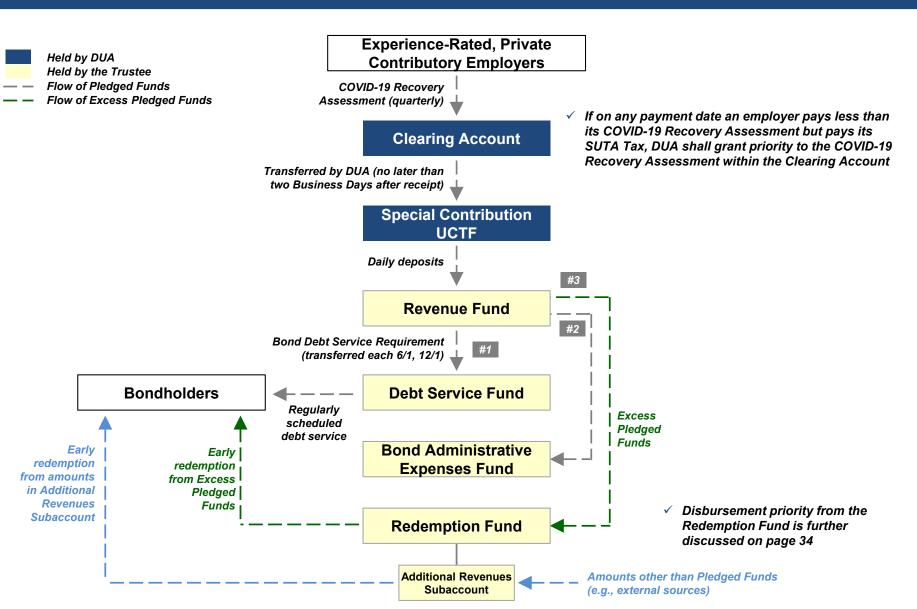
Rate-Setting, Billing and Collection Mechanics	<ul> <li>Rate is set annually at the beginning of each year, as prescribed in the Trust and Financing Agreements <ul> <li>No limitations (statutory or otherwise) on the level of the rate (only limitation relates to linkage to debt service)</li> </ul> </li> <li>Billed to employers at the same time as the SUTA Tax</li> <li>Collected similarly to regular SUTA Tax collections and subject to the same enforcement penalties</li> <li>Under the Financing Agreement, represents the first funds collected from each employer (priority over SUTA Tax)</li> </ul>
Flow of Funds	<ul> <li>Collected by EOLWD (via the Clearing Account, which takes receipt of all employer contributions) and deposited into the Special Contribution UCTF within two Business Days of receipt</li> <li>On a daily basis, EOLWD transfers such amounts to the Trustee for deposit in the Revenue Fund</li> <li>Funds are transferred to the Debt Service Fund 45 days prior to each semi-annual Debt Service Payment Date</li> </ul>
Use of Funds	<ul> <li>COVID-19 Recovery Assessment can only be used to pay bond debt service and bond-related expenses</li> <li>Excess Pledged Funds will be used to redeem Bonds per the Trust Agreement to accelerate the retirement of debt</li> </ul>
Predictability of Revenues	<ul> <li>Collections of the COVID-19 Recovery Assessment are expected to mimic SUTA Tax trends</li> <li>SUTA Tax revenues are predictable both in timing and amount, even amidst periods of economic distress</li> <li>On average, 94.8% of amounts are collected by the due date</li> <li>As of June 16, 2022, 99.6% of all amounts due since 2006 have been collected by DUA</li> <li>Despite the onset of COVID-19 occurring at the worst possible time from a collection standpoint (where the rate had already been set, but amounts weren't yet due) – 2020 collections remained high, around average collection rates</li> </ul>
Proven Collections History	<ul> <li>In addition to a proven history of SUTA Tax collections, there is a track record of collecting the COVID-19 Recovery Assessment (unique versus other states' prior UI bond financings)</li> <li>COVID-19 Recovery Assessment was first assessed in 2021 and 99.2% of amounts owed have been collected through June 16, 2022</li> </ul>

## Flow of Funds for the Bonds



#### Key Takeaways

- Daily deposits are made from the Special Contribution UCTF to the Revenue Fund
- Funds are transferred from the Revenue Fund on each Calculation Date (June 1<sup>st</sup> and December 1<sup>st</sup>) in the following order of priority:
  - i. Debt Service Fund
  - ii. Bond Administrative Expenses Fund
- iii. Redemption Fund
- Funds for debt service will be on hand in the Debt Service Fund 45 days prior to each Debt Service Payment Date

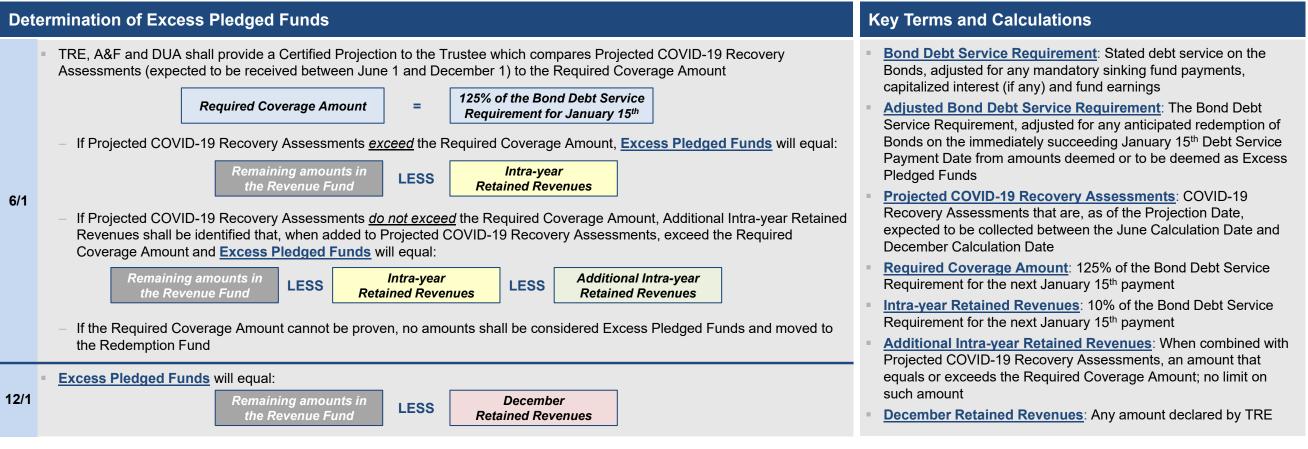


Note: Though such funds are established under the Trust Agreement, excludes the Debt Service Reserve Fund (as there is no Debt Service Reserve Fund Requirement) and Rebate Fund (given taxable nature of the 2022 Bonds)

## **Determination of Excess Pledged Funds**



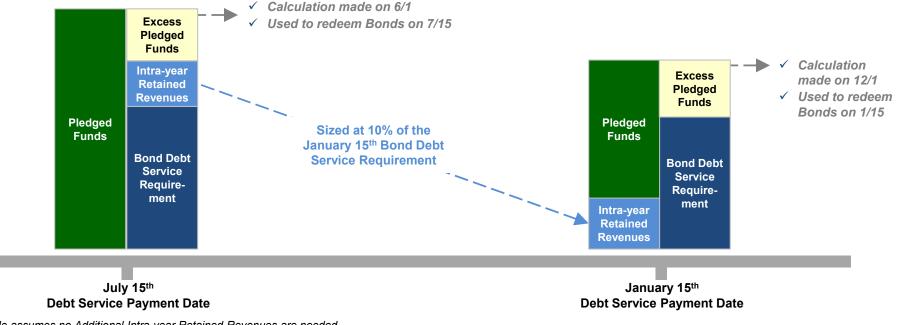
- Excess Pledged Funds are established on June 1<sup>st</sup> (the "June Calculation Date") and December 1<sup>st</sup> (the "December Calculation Date")
- On each Calculation Date, the Trustee shall:
  - i. Deposit the Bond Debt Service Requirement for the next Debt Service Payment Date in the Debt Service Fund
  - ii. Transfer Excess Pledged Funds (as determined by TRE) from the Revenue Fund to the Redemption Fund, which amounts will be utilized to redeem Bonds per the Trust Agreement prior to their stated maturity date



## **Intra-year Retained Revenues**



- Intra-year Retained Revenues = 10% of the Bond Debt Service Requirement for the next January 15<sup>th</sup> payment; calculation is made each June 1<sup>st</sup>
- Under the Trust Agreement, Intra-year Retained Revenues will be retained in the Revenue Fund after the June Calculation Date, rather than deemed Excess Pledged Funds and transferred to the Redemption Fund
  - If the Commonwealth does not expect that Projected COVID-19 Recovery Assessments to be collected will at least equal 125% of the Bond Debt Service Requirement for the next January 15<sup>th</sup> payment, mechanism exists to require that a sufficient incremental amount is retained in the Revenue Fund as Additional Intra-year Retained Revenues
- Acts as a mid-year liquidity reserve fund and controls the amount of Pledged Funds that can be deemed as Excess Pledged Funds semi-annually and used to redeem Bonds per the Trust Agreement
- Addresses the fact that, on average, 63% of contributions are received in the first half of the calendar year



- ✓ Contributes to strong semi-annual coverage by providing incremental coverage of 0.10x for the January 15<sup>th</sup> payment – combined coverage of 1.35x
- Calculation is done on the Bond Debt Service Requirement (and not adjusted for interest savings associated with amounts redeemed on July 15<sup>th</sup> from Excess Pledged Funds), thus the amount carried forward is nominally higher than the amounts ultimately due on January 15<sup>th</sup>

Note: Example assumes no Additional Intra-year Retained Revenues are needed

### **Annual Timeline of Key Dates**

>



#### Key Takeaways

- Assessment Year
   January 1 December 31
- Bond Year
   January 16 January 15

Month	Day	Event
January	1	<ul> <li>Effective date of new rates for the Assessment Year</li> </ul>
	15	<ul> <li>Pay regularly scheduled debt service from Debt Service Fund</li> </ul>
		<ul> <li>Redeem Bonds with Excess Pledged Funds in the Redemption Fund per the Trust Agreement</li> </ul>
	31	Prior year's Q4 COVID-19 Recovery Assessment/SUTA Tax due
March	1	<ul> <li>Deadline per Financing Agreement for communicating the COVID-19 Recovery Assessment for the Assessment Yea</li> </ul>
April	20	<ul> <li>Statutory deadline for communicating SUTA Tax rates to employers for the Assessment Year</li> </ul>
	30	<ul> <li>Q1 COVID-19 Recovery Assessment/SUTA Tax due</li> </ul>
Мау	By 15	<ul> <li>DUA delivers certificate to TRE with certain information to assist with the Certified Projection</li> </ul>
June	1	<ul> <li>Bond Debt Service Requirement transferred from Revenue Fund to Debt Service Fund</li> </ul>
	*June Calculation Date*	<ul> <li>Deliver Certified Projection</li> </ul>
	<b></b>	Determine Excess Pledged Funds and transfer from Revenue Fund to Redemption Fund
	Ву 26	<ul> <li>Deliver redemption notice related to bonds to be redeemed early on July 15<sup>th</sup> from amounts on deposit in the Redemption Fund</li> </ul>
July	15	<ul> <li>Pay regularly scheduled debt service from Debt Service Fund</li> </ul>
		<ul> <li>Redeem Bonds with Excess Pledged Funds in the Redemption Fund per the Trust Agreement</li> </ul>
	31	<ul> <li>Q2 COVID-19 Recovery Assessment/SUTA Tax due</li> </ul>
September	30	<ul> <li>Computation date to determine (i) UITF balance from which to establish employer rate schedule for next Assessmen Year, and (ii) employer experience rating for next Assessment Year</li> </ul>
October	31	<ul> <li>Q3 COVID-19 Recovery Assessment/SUTA Tax due</li> </ul>
November	By 15	DUA delivers certificate to TRE with certain information to assist in determining the Minimum Annual Assessment
December	1	<ul> <li>Bond Debt Service Requirement transferred from Revenue Fund to Debt Service Fund</li> </ul>
	*December Calculation Date*	<ul> <li>Determine Excess Pledged Funds and transfer from Revenue Fund to Redemption Fund</li> </ul>
	5 Business Days After 12/1	<ul> <li>TRE delivers written notice to DUA providing the Minimum Annual Assessment for the next Assessment Year</li> </ul>
	Ву 26	<ul> <li>Deliver redemption notice related to bonds to be redeemed early on January 15<sup>th</sup> from amounts on deposit in the Redemption Fund</li> </ul>
	By 31	<ul> <li>Target date for communicating COVID-19 Recovery Assessment and SUTA Tax rates to employers for next Assessment Year</li> </ul>

## **Additional Legal Protections**



#### Non-impairment provisions in the Trust Agreement stipulate that, while Bonds are outstanding, the Commonwealth covenants to:

- Defend, preserve and protect the pledge of Pledged Funds and the rights of Bondholders under the Trust Agreement
- Not limit or alter the rights to fulfill the terms of its agreements with owners of the Bonds
- Not divert the COVID-19 Recovery Assessment from the Special Contribution UCTF, except to be transferred to the Revenue Fund, as provided in the Trust Agreement

#### Additional indebtedness:

- Additional Bonds may be issued if no Event of Default has occurred and is continuing
- The amount of Additional Bonds and any Bonds Outstanding (accounting for any refundings) shall not be in excess of any Bond Authorizations
- Any Additional Bonds must adhere to the terms of the Trust Agreement and Financing Agreement, and future COVID-19 Recovery Assessments would be assessed to take into account such Additional Bonds
- If Super Sinker Bonds are then Outstanding, a certificate of the Treasurer that the expected average life of each Super Sinker Bond that will
  remain Outstanding after the date of issuance of any Additional Bonds, taking into account the issuance of the Additional Bonds, will not exceed
  the remaining expected average life of each such Super Sinker Bond, as computed by the Treasurer on the date of issuance of the Additional
  Bonds, assuming that no such Additional Bonds are issued

#### Limited current legislative authority to issue bonds:

- \$7 billion current cap on issuance (excluding refunding bonds)



# 4) Plan of Finance

### **Overview of the 2022 Bonds**



#### Key Takeaways

- In aggregate, the Commonwealth is selling \$2.7\* billion of 2022 Bonds to:
  - Repay \$1.768 billion in Federal Advances plus accrued interest
  - Fund an approximate \$887\* million deposit to the UITF
- Bonds are structured for semiannual principal, beginning July 15, 2023
- Structure assumes non-callable bonds and Super Sinker Bonds (whose repayment is expected to be accelerated from Excess Pledged Funds)
- Final stated maturity of July 15, 2033\*, with projected final repayment of January 15, 2033\*

Sources and Uses of Funds*	
Sources of Funds	
Principal	\$2,700,000,000
Net Premium/(Discount)	
Total	\$2,700,000,000
Uses of Funds	
Repayment of Federal Advances <sup>1</sup>	\$1,799,435,449
Deposit to UITF	887,064,551
Costs of Issuance	13,500,000
Total	\$2,700,000,000
<sup>1</sup> Includes accrued interest	

Series A Bonds	Series B Bonds
1/15/2023	1/15/2023
1/15/2033	7/15/2033
1/15/2033	1/15/2033
4.58 Years	10.95 Years
4.58 Years	4.34 Years
	1/15/2023 1/15/2033 1/15/2033 4.58 Years

Product Mix*				
Series	Product	Par Amount	Stated Amortization	Redemption Features
Series A Bonds	Non-Callable Bonds	\$1,977,735,000	7/15/2023-1/15/2033	Subject to make-whole call
Series B Bonds	Super Sinker Bonds	722,265,000	7/15/2033	<ul> <li>Subject to special mandatory redemption from Excess Pledged Funds</li> <li>Subject to catch-up optional redemption at par</li> <li>Subject to make-whole call</li> </ul>
Total		\$2,700,000,000	7/15/2023-7/15/2033	

\* Preliminary, subject to change

The projected final maturity date and average life of the Series B Bonds assumes the receipt of Excess Pledged Funds in accordance with the projections, schedules and other structuring assumptions set forth in the POS; such redemptions are not scheduled amortization payments and will only be made from Excess Pledged Funds, if any; no assurance can be given that any of the structuring assumptions, projections or the anticipated amounts of Excess Pledged Funds will be realized

## **Key Structuring Assumptions**



Taxable Wages	<ul> <li>Per information provided by DUA on May 25, 2022, filed Q1 2022 wages for private contributory employers totaled nearly \$28.0 billion; DUA estimates that approximately 57.3% of taxable wages were historically realized in Q1 for the period from 2015 to 2019, which implies projected annualized total taxable wages for private contributory employers in 2022 of \$48.8 billion (7.0% growth from actual 2021 taxable wages)</li> <li>For years after 2022, 1.0% annual growth in taxable wages is assumed from this annualized 2022 estimate</li> </ul>
Establishing the COVID-19 Recovery Assessment Annually	<ul> <li>Under the Trust Agreement, the Commonwealth has covenanted to assess experience-rated, private contributory employers a COVID-19 Recovery Assessment that generates Pledged Funds of not less than the Minimum Annual Assessment, which must be at least 125% of the annual Adjusted Bond Debt Service Requirement and Bond Administrative Expenses (see below)</li> </ul>
Bond Administrative Expenses	While the Minimum Annual Assessment also considers any Bond Administrative Expenses due in a Bond Year, no Bond Administrative Expenses are assumed to be paid from Pledged Funds through final maturity of the Bonds
Monthly Receipts	<ul> <li>Monthly receipts of the COVID-19 Recovery Assessment are forecasted based on actual average historical collections of the Commonwealth's SUTA Tax from 2015 to 2019</li> </ul>
Collection Rate	98% collection rate assumed in establishing the COVID-19 Recovery Assessment each year and in estimating amounts to be collected
Funds on Hand	<ul> <li>On the date of delivery of the 2022 Bonds, an estimated \$72.8* million is expected to be transferred from the Special Contribution UCTF to the Revenue Fund, representing the portion of collections of the 2022 COVID-19 Recovery Assessment that are expected to have been deposited into the Special Contribution UCTF by the date of delivery; as of June 13, 2022, \$58.2 million is in the Special Contribution UCTF</li> <li>The transferred amount will be used to pay interest on the 2022 Bonds on January 15, 2023, and the remainder is expected to remain in the Revenue Fund as December Retained Revenues on December 1, 2022</li> </ul>
Intra-year Retained Revenues	<ul> <li>On each June Calculation Date, the Commonwealth shall retain 10% of the Bond Debt Service Requirement for the next January 15 Debt Service Payment Date in the Revenue Fund in lieu of transferring such amounts to the Redemption Fund as Excess Pledged Funds</li> <li>The projected debt service and debt service coverage schedules do not assume Additional Intra-year Retained Revenues will be necessary</li> </ul>
December Retained Revenues	<ul> <li>On the December Calculation Date in 2022, the Commonwealth anticipates deeming all remaining amounts in the Revenue Fund as December Retained Revenues (and retaining such amounts in the Revenue Fund instead of releasing them as Excess Pledged Funds)</li> <li>The projected debt service and debt service coverage schedules do not assume amounts are deemed as December Retained Revenues in subsequent years, although the Treasurer retains the discretion to deem any amounts as December Retained Revenues under the Trust Agreement</li> </ul>
Interest Earnings	Does not account for any interest earnings in the Revenue Fund, Debt Service Fund or Redemption Fund
* Preliminary subject to change	

\* Preliminary, subject to change

## Stated and Projected Debt Service



4.5 Years

Principal

\$ 2,700,000

-

433,085

296,605

212,615

87,835

145,780

86,695

142.920

86,850

139,375

85,880

132.540

82.295

128.005

81,690

123,525

79.910

117,360

76.950

97,520

62,565

-

\$

Total

Interest

\$ 578,835

-

57,713

64,125

53,839

46,795

41,745

39,659

36,197

34.138

30.744

28,681

25,371

23,331

20.183

18.229

15,189

13,248

10.315

8,417

5,630

3,802

1,486

-

\$

Total

\$ 3,278,835

-

57,713

497,210

350,444

259,410

129,580

185,439

122,892

177.058

117,594

168,056

111,251

155,871

102,478

146,234

96,879

136,773

125,777

82,580

101,322

64,051

-

90.225

4

#### Stated Debt Service by Series\* (\$'s in 000's) 6.3 Years Avg. Life: 4.6 Years Avg. Life: 4.6 Years 11.0 Years 4.3 Years Series A Bonds Series B Bonds Total Series A Bonds Series B Bonds Total Principal Total Principal Interest Total Principal Principal Interest Interest Principal Interest Total Interest Total Date \$ 1,977,735 \$ 429,885 \$ 2,407,620 \$ 722,265 \$ 375,668 \$ 1,097,933 \$ 2,700,000 \$ 805,553 \$ 3,505,553 Date \$ 1,977,735 \$ 429,885 \$ 2,407,620 \$ 722,265 \$ 148,950 \$ 871,215 8/3/2022 \$ \$ \$ \$ -8/3/2022 \$ \$ \$ \$ -\$ \$ \$ -------42,274 42,274 15,438 57,713 42,274 42,274 15,438 1/15/2023 15,438 57,713 1/15/2023 -15,438 ---7/15/2023 353,340 46,971 400,311 17,154 17,154 353,340 64,125 417,465 7/15/2023 353,340 46,971 400,311 79,745 17,154 96,899 1/15/2024 203.690 38,579 242,269 17.154 17,154 203.690 55,733 259,423 1/15/2024 203,690 38,579 242.269 92.915 15,260 108.175 -118,880 152,622 17,154 17,154 118,880 50,896 169,776 7/15/2024 118,880 33,742 152,622 93,735 13,053 106,788 7/15/2024 33,742 -1/15/2025 49,230 30,918 80,148 17,154 17,154 49,230 48,072 97,302 1/15/2025 49,230 30,918 80,148 38,605 10,827 49,432 -7/15/2025 114,645 29,749 144,394 17,154 17,154 114,645 46,903 161,548 7/15/2025 114,645 29,749 144,394 31,135 9,910 41,045 -17,154 97,955 1/15/2026 53,775 1/15/2026 53,775 27,026 80,801 17,154 53,775 44,180 27,026 80,801 32,920 9,171 42,091 -7/15/2026 113.580 25.749 139.329 17.154 17.154 113.580 42.903 156.483 7/15/2026 113.580 25.749 139.329 29.340 8.389 37.729 1/15/2027 55.310 23.052 78,362 17.154 17.154 55.310 40.205 95,515 1/15/2027 55.310 23.052 78,362 31.540 7,692 39.232 -111,845 21,738 133,583 17,154 17,154 111,845 38,892 150,737 7/15/2027 111,845 21,738 133,583 27,530 6,943 34,473 7/15/2027 1/15/2028 55,405 19,082 74,487 17,154 17,154 55,405 36,235 91,640 1/15/2028 55,405 19,082 74,487 30,475 6,289 36,764 -7/15/2028 107,040 17,766 124.806 17,154 17,154 107.040 34,920 141,960 7/15/2028 107.040 17,766 124,806 25.500 5.565 31,065 53.455 15.224 68.679 17.154 17.154 53.455 32.377 85,832 1/15/2029 53.455 15.224 68.679 28.840 4.960 33.800 1/15/2029 7/15/2029 103.240 13.954 117.194 17.154 17,154 103.240 31.108 134,348 7/15/2029 103.240 13.954 117,194 24.765 4,275 29.040 55,880 17,154 17,154 55,880 28,656 84,536 1/15/2030 55,880 11,502 67,382 29,496 1/15/2030 11,502 67,382 25,810 3,686 -7/15/2030 100,875 10,175 111,050 17,154 17,154 100,875 27,329 128,204 7/15/2030 100,875 10,175 111,050 22,650 3,073 25,723 1/15/2031 55.065 7.779 62.844 17.154 17.154 55.065 24.933 79.998 1/15/2031 55.065 7.779 62.844 24.845 2.536 27.381 -7/15/2031 96,570 6,471 103,041 17,154 17,154 96,570 23,625 120,195 7/15/2031 96,570 6,471 103,041 20,790 1,945 22,735 -1/15/2032 53.770 4,178 57,948 17,154 17,154 53.770 21,332 75,102 1/15/2032 53.770 4,178 57.948 23.180 1,452 24,632 7/15/2032 77,740 2,901 80,641 17,154 17,154 77,740 20,055 97,795 7/15/2032 77,740 2,901 80,641 19,780 901 20,681 44,400 44,400 1/15/2033 44,400

18,208

17.154

#### \* Preliminary, subject to change

1,055

-

45,455

-

722.265

17,154

17.154

17,154

739.419

722.265

1/15/2033

7/15/2033

The projected final maturity date and average life of the Series B Bonds assumes the receipt of Excess Pledged Funds in accordance with the projections, schedules and other structuring assumptions set forth in the POS; such redemptions are not scheduled amortization payments and will only be made from Excess Pledged Funds, if any; no assurance can be given that any of the structuring assumptions, projections or the anticipated amounts of Excess Pledged Funds will be realized

7/15/2033

62,608

739,419

#### Projected Debt Service by Series\* (\$'s in 000's)

1,055

-

45,455

18,165

431

18,596

-

### **Disbursements from the Redemption Fund**



	Disbursements from the Redemption Fund
•	Under the Trust Agreement, amounts in the Redemption Fund constituting Excess Pledged Funds shall be applied by the Trustee as follows:
	<ul> <li>First, on each Debt Service Payment Date, for so long as any Super Sinker Bonds are Outstanding, to the redemption of Super Sinker Bonds in the inverse order of maturity of such Super Sinker Bonds, until no Super Sinker Bonds are then Outstanding; and</li> </ul>
	Second, at any time, but only if no Super Sinker Bonds are then Outstanding, in accordance with the direction of an Authorized Officer to (1) defease Bonds, (2) pay the optional redemption price of Bonds to be redeemed in accordance with the Applicable Supplemental Trust Agreement, (3) purchase Bonds on any date at such price or prices as an Authorized Officer directs, or (4) pay debt service on the Bonds
1	The Commonwealth may from time to time, as permitted by law, deposit <u>amounts other than Pledged Funds</u> into a separate subaccount of the Redemption Fund entitled "Additional Revenues Subaccount"
	<ul> <li>For so long as Super Sinker Bonds are Outstanding under the Trust Agreement, amounts deposited in such Additional Revenues Subaccount may be applied in accordance with the direction of an Authorized Officer as follows:</li> </ul>
	With respect to Bonds other than Super Sinker Bonds, at any time, to (a) defease Bonds in inverse order of maturity, (b) pay the optional redemption price of Bonds to be redeemed in accordance with the Applicable Supplemental Trust Agreement in inverse order of maturity, or (c) purchase Bonds on any date at such price or as an Authorized Officer directs, in inverse order of maturity
	ii. With respect to Super Sinker Bonds, to redeem Super Sinker Bonds on any Debt Service Payment Date, at the option and direction of an Authorized Officer, but only in a principal amount such that the Outstanding principal amount of the Super Sinker Bonds as of such Debt Service Payment Date, after taking into account the principal amount to be redeemed, together with any special mandatory redemption to occur on such Debt Service Payment Date from Excess Pledged Funds, is not less than the projected Outstanding principal amount of the Super Sinker Bonds as of such date, taking into account the projected special mandatory redemptions of the Super Sinker Bonds through such Debt Service Payment Date as set forth the Applicable Supplemental Trust Agreement pursuant to which such Super Sinker Bonds were issued, at a redemption price equal to 100% of the principal amount of such Super Sinker Bonds to be redeemed, plus accrued interest to but not including the redemption date, without premium
	If no Super Sinker Bonds are then Outstanding under the Trust Agreement, amounts deposited in such Additional Revenues Subaccount may be applied in accordance with the direction of an Authorized Officer as follows, at any time to (1) defease Bonds, (2) pay the optional redemption price of Bonds to be redeemed in accordance with the Applicable Supplemental Trust Agreement, (3) purchase Bonds on any date at such price or prices as an Authorized Officer directs, or (4) pay debt service on the Bonds

#### Projected vs. Stated Amortization ne Series B Bonds (Super Sinker Bonds)\*

Cumulative           Stated         Projected         Amounts           Amortization         Projected to         Projected to           Date         \$722,265,000         \$722,265,000         Redeemed           1/15/2023         \$         -         \$         -           7/15/2023         \$         -         \$         -           1/15/2023         \$         -         \$         -           7/15/2023         \$         -         \$         -           7/15/2024         -         \$         -         \$           1/15/2024         -         92,915,000         172,660,000           7/15/2025         -         38,605,000         305,000,000           7/15/2025         -         31,135,000         369,055,000           1/15/2026         -         32,920,000         388,395,000           1/15/2027         -         27,530,000         429,935,000           1/15/2027         -         30,475,000         513,440,000           1/15/2028         -         225,500,000         513,440,000           1/15/2029         -         24,765,000         542,280,000           1/15/2030         -         225,810,000<	Avg. Life:	10.95 Years	4.34 Years	
Stated Amortization         Projected Amortization         Projected be Redeemed           Date         \$722,265,000         \$722,265,000         Redeemed           1/15/2023         \$         -         \$         -           7/15/2023         -         \$         -         \$         -           1/15/2024         -         92,915,000         172,660,000         172,660,000           1/15/2024         -         93,735,000         266,395,000         1/15/2025           1/15/2025         -         38,605,000         305,000,000           1/15/2025         -         31,135,000         369,055,000           1/15/2026         -         29,340,000         398,395,000           1/15/2027         -         27,530,000         429,935,000           1/15/2027         -         27,530,000         429,935,000           1/15/2027         -         25,500,000         513,440,000           1/15/2028         -         28,840,000         542,280,000           1/15/2029         -         24,765,000         567,045,000           1/15/2030         -         22,650,000         615,505,000           1/15/2031         -         24,845,000         640,350,000				Cumulative
AmortizationAmortizationbe RedeemedDate\$722,265,000\$722,265,000Redeemed1/15/2023\$-\$-7/15/2023-\$-\$7/15/2024-92,915,000172,660,0001/15/2024-93,735,000266,395,0001/15/2025-38,605,000305,000,0007/15/2025-31,135,000369,055,0001/15/2026-32,920,000369,055,0001/15/2026-29,340,000398,395,0001/15/2027-31,540,000429,935,0001/15/2028-30,475,000457,465,0001/15/2028-25,500,000513,440,0001/15/2029-24,765,000542,280,0001/15/2029-22,650,000615,505,0001/15/2030-22,650,000615,505,0001/15/2031-20,790,000661,140,000				Amounts
Date\$ 722,265,000\$ 722,265,000Redeemed1/15/2023\$ -\$ -\$ -7/15/2023-79,745,00079,745,0001/15/2024-92,915,000172,660,0007/15/2024-93,735,000266,395,0001/15/2025-38,605,000305,000,0007/15/2025-31,135,000369,055,0001/15/2026-29,340,000398,395,0001/15/2027-21,530,000457,465,0001/15/2028-30,475,000457,465,0001/15/2028-25,500,000513,440,0001/15/2029-24,765,000542,280,0001/15/2029-22,550,000542,280,0001/15/2030-22,650,000615,505,0001/15/2031-22,650,000640,350,0007/15/2031-20,790,000661,140,000		Stated	Projected	Projected to
1/15/2023-\$-\$ $7/15/2023$ - $79,745,000$ $79,745,000$ $1/15/2024$ - $92,915,000$ $172,660,000$ $7/15/2024$ - $93,735,000$ $266,395,000$ $1/15/2025$ - $38,605,000$ $305,000,000$ $7/15/2025$ - $31,135,000$ $369,055,000$ $1/15/2026$ - $32,920,000$ $369,055,000$ $7/15/2026$ - $29,340,000$ $398,395,000$ $1/15/2027$ - $31,540,000$ $429,935,000$ $7/15/2028$ - $25,500,000$ $513,440,000$ $7/15/2028$ - $25,500,000$ $513,440,000$ $7/15/2029$ - $28,840,000$ $542,280,000$ $7/15/2030$ - $25,810,000$ $592,855,000$ $7/15/2030$ - $22,650,000$ $615,505,000$ $7/15/2031$ - $20,790,000$ $661,140,000$		Amortization	Amortization	be
$\begin{array}{rrrrrrrrrrrrrrrrrrrrrrrrrrrrrrrrrrrr$	Date	\$ 722,265,000	\$ 722,265,000	Redeemed
$\begin{array}{cccccccccccccccccccccccccccccccccccc$	1/15/2023	\$-	\$-	\$ -
7/15/2024-93,735,000266,395,0001/15/2025-38,605,000305,000,0007/15/2025-31,135,000336,135,0001/15/2026-32,920,000369,055,0007/15/2026-29,340,000398,395,0001/15/2027-31,540,000429,935,0001/15/2027-27,530,000457,465,0001/15/2028-30,475,000487,940,0007/15/2028-25,500,000513,440,0001/15/2029-28,840,000542,280,0007/15/2029-24,765,000567,045,0001/15/2030-25,810,000592,855,0007/15/2031-24,845,000640,350,0007/15/2031-20,790,000661,140,000	7/15/2023	-	79,745,000	79,745,000
$\begin{array}{cccccccccccccccccccccccccccccccccccc$	1/15/2024	-	92,915,000	172,660,000
$\begin{array}{rrrrrrrrrrrrrrrrrrrrrrrrrrrrrrrrrrrr$	7/15/2024	-	93,735,000	266,395,000
1/15/2026-32,920,000369,055,0007/15/2026-29,340,000398,395,0001/15/2027-31,540,000429,935,0007/15/2027-27,530,000457,465,0001/15/2028-30,475,000487,940,0007/15/2028-25,500,000513,440,0001/15/2029-28,840,000542,280,0007/15/2029-24,765,000567,045,0001/15/2030-25,810,000592,855,0007/15/2030-22,650,000615,505,0001/15/2031-24,845,000640,350,0007/15/2031-20,790,000661,140,000	1/15/2025	-	38,605,000	305,000,000
$\begin{array}{rrrrrrrrrrrrrrrrrrrrrrrrrrrrrrrrrrrr$	7/15/2025	-	31,135,000	336,135,000
1/15/2027-31,540,000429,935,0007/15/2027-27,530,000457,465,0001/15/2028-30,475,000487,940,0007/15/2028-25,500,000513,440,0001/15/2029-28,840,000542,280,0007/15/2029-24,765,000567,045,0001/15/2030-25,810,000592,855,0007/15/2030-22,650,000615,505,0001/15/2031-24,845,000640,350,0007/15/2031-20,790,000661,140,000	1/15/2026	-	32,920,000	369,055,000
7/15/2027-27,530,000457,465,0001/15/2028-30,475,000487,940,0007/15/2028-25,500,000513,440,0001/15/2029-28,840,000542,280,0007/15/2029-24,765,000567,045,0001/15/2030-25,810,000592,855,0007/15/2030-22,650,000615,505,0001/15/2031-24,845,000640,350,0007/15/2031-20,790,000661,140,000	7/15/2026	-	29,340,000	398,395,000
1/15/2028-30,475,000487,940,0007/15/2028-25,500,000513,440,0001/15/2029-28,840,000542,280,0007/15/2029-24,765,000567,045,0001/15/2030-25,810,000592,855,0007/15/2030-22,650,000615,505,0001/15/2031-24,845,000640,350,0007/15/2031-20,790,000661,140,000	1/15/2027	-	31,540,000	429,935,000
7/15/2028-25,500,000513,440,0001/15/2029-28,840,000542,280,0007/15/2029-24,765,000567,045,0001/15/2030-25,810,000592,855,0007/15/2030-22,650,000615,505,0001/15/2031-24,845,000640,350,0007/15/2031-20,790,000661,140,000	7/15/2027	-	27,530,000	457,465,000
1/15/2029-28,840,000542,280,0007/15/2029-24,765,000567,045,0001/15/2030-25,810,000592,855,0007/15/2030-22,650,000615,505,0001/15/2031-24,845,000640,350,0007/15/2031-20,790,000661,140,000	1/15/2028	-	30,475,000	487,940,000
7/15/2029-24,765,000567,045,0001/15/2030-25,810,000592,855,0007/15/2030-22,650,000615,505,0001/15/2031-24,845,000640,350,0007/15/2031-20,790,000661,140,000	7/15/2028	-	25,500,000	513,440,000
1/15/2030-25,810,000592,855,0007/15/2030-22,650,000615,505,0001/15/2031-24,845,000640,350,0007/15/2031-20,790,000661,140,000	1/15/2029	-	28,840,000	542,280,000
7/15/2030-22,650,000615,505,0001/15/2031-24,845,000640,350,0007/15/2031-20,790,000661,140,000	7/15/2029	-	24,765,000	567,045,000
1/15/2031       -       24,845,000       640,350,000         7/15/2031       -       20,790,000       661,140,000	1/15/2030	-	25,810,000	592,855,000
7/15/2031 - 20,790,000 661,140,000	7/15/2030	-	22,650,000	615,505,000
	1/15/2031	-	24,845,000	640,350,000
	7/15/2031	-	20,790,000	661,140,000
1/15/2032 - 23,180,000 684,320,000	1/15/2032	-	23,180,000	684,320,000
7/15/2032 - 19,780,000 704,100,000	7/15/2032	-	19,780,000	704,100,000
1/15/2033 - 18,165,000 722,265,000	1/15/2033	-	18,165,000	722,265,000
7/15/2033 722,265,000 - 722,265,000	7/15/2033	722,265,000	-	722,265,000

\* Preliminary, subject to change

The projected final maturity date and average life of the Series B Bonds assumes the receipt of Excess Pledged Funds in accordance with the projections, schedules and other structuring assumptions set forth in the POS; such redemptions are not scheduled amortization payments and will only be made from Excess Pledged Funds, if any; no assurance can be given that any of the structuring assumptions, projections or the anticipated amounts of Excess Pledged Funds will be realized

#### **Projected Debt Service Coverage: Semi-Annual**



#### **Projected Semi-Annual Debt Service Coverage on the 2022 Bonds\*** (\$'s in 000's)

Date	Total Annu COVID-19 Recovery Assessme Assessed Employer \$ 3,226,	) nt to s <sup>1</sup>	COVID-19 Recovery Assessment Collections <sup>2</sup> \$ 3,297,860	Amounts Remaining in Revenue Fund <sup>3</sup> \$ 226.604	in R Fund fo Se	Amounts Revenue Available or Debt ervice <sup>4</sup> 3,524,464	-	bt Service Due <sup>5</sup> (2.556.570)	Semi-Annual Coverage	Rev afte	alance in renue Fund er Transfer ebt Service Fund <sup>6</sup> 967,894	F Re D F R	Intra-year Retained Revenues or December Retained Revenues		Retained Revenues or December Retained Revenues		demption R		Series B Bonds	Par Amount of 2022 Bonds Outstanding (End of Period)
	. , ,	300	. , ,	. ,	φ			(2,550,570)	<u> </u>	· ·	,		(155,655)		122,201		(122,203)			
8/3/2022	•	-	\$ 72,769	•	\$	72,769	\$	-	n/a	\$	72,769	\$	-	\$	-	\$	-	\$ 2,700,000		
1/15/2023	891,	006	45,821	72,769		118,590		(57,713)	2.05x		60,877		(60,877)		-		-	2,700,000		
7/15/2023		-	462,280	60,877		523,157		(417,465)	1.25x		105,692		(25,942)		79,750		(79,745)	2,266,915		
1/15/2024	330,	199	324,500	25,942		350,442		(257,529)	1.36x		92,913		-		92,913		(92,915)	1,970,310		
7/15/2024		-	268,732			268,732		(165,675)	1.62x		103,057		(9,320)		93,737		(93,735)	1,757,695		
1/15/2025	312,	520	120,257	9,320		129,577		(90,975)	1.42x		38,602		-		38,602		(38,605)	1,669,860		
7/15/2025		-	194,513	-		194,513		(154,304)	1.26x		40,209		(9,071)		31,137		(31,135)	1,524,080		
1/15/2026	299,	067	113,818	9,071		122,889		(89,972)	1.37x		32,917		-		32,917		(32,920)	1,437,385		
7/15/2026		-	185,735	-		185,735		(147,718)	1.26x		38,017		(8,675)		29,342		(29,340)	1,294,465		
1/15/2027	283,	106	108,919	8,675		117,594		(86,054)	1.37x		31,540		-		31,540		(31,540)	1,207,615		
7/15/2027		-	176,199	-		176,199		(140,526)	1.25x		35,673		(8,143)		27,530		(27,530)	1,068,240		
1/15/2028	260,	988	103,106	8,143		111,249		(80,776)	1.38x		30,473		-		30,473		(30,475)	982,360		
7/15/2028		-	163,297	-		163,297		(130,371)	1.25x		32,926		(7,424)		25,502		(25,500)	849,820		
1/15/2029	246,	334	95,051	7,424		102,475		(73,638)	1.39x		28,837		-		28,837		(28,840)	767,525		
7/15/2029		-	153,402	-		153,402		(121,469)	1.26x		31,933		(7,166)		24,768		(24,765)	639,520		
1/15/2030	229,	644	89,714	7,166		96,879		(71,069)	1.36x		25,811		-		25,811		(25,810)	557,830		
7/15/2030		-	143,362	-		143,362		(114,123)	1.26x		29,239		(6,592)		22,647		(22,650)	434,305		
1/15/2031	210,	306	83,635	6,592		90,227		(65,380)	1.38x		24,847		-		24,847		(24,845)	354,395		
7/15/2031		-	131,763	-		131,763		(104,987)	1.26x		26,776		(5,989)		20,786		(20,790)	237,035		
1/15/2032	163,	135	76,593	5,989		82,582		(59,400)	1.39x		23,182		-		23,182		(23,180)	160,085		
7/15/2032		-	105,960	-		105,960		(81,542)	1.30x		24,418		(4,636)		19,782		(19,780)	62,565		
1/15/2033		-	59,413	4,636		64,049		(45,886)	1.40x		18,163		-		18,163		(18,165)	-		
7/15/2033		-	19,022	-		19,022		-	n/a		19,022		-		-		-	-		

The table above has been prepared based on various assumptions, including those affecting the collection of COVID-19 Recovery Assessments; future events may affect the receipt of COVID-19 Recovery Assessments and actual collections could produce slower or faster principal payments for the Series B Bonds than those shown in the table above; the Commonwealth makes no assurances that the Excess Pledged Funds will be generated in accordance with the projections in the following tables

\* Preliminary, subject to change

<sup>1</sup> Represents the COVID-19 Recovery Assessment assessed for the corresponding Assessment Year

<sup>2</sup> Represents cash collections of the COVID-19 Recovery Assessment that are available to pay debt service on the corresponding Debt Service Payment Date

<sup>3</sup> Includes amounts retained from the prior period as Intra-year Retained Revenues or December Retained Revenues, as applicable, as well as any other amounts in the Revenue Fund (e.g., interest earnings, though none assumed)

<sup>4</sup> Includes COVID-19 Recovery Assessment collections for the related period, plus any remaining amounts in the Revenue Fund carried forward from the prior period

<sup>5</sup> Represents debt service to be paid on each Debt Service Payment Date and accounts for projected interest savings due to the projected special mandatory redemption of certain Series B Bonds

<sup>6</sup> Amounts remaining in the Revenue Fund (and other funds under the Trust Agreement) upon final payment of the Bonds will be transferred to the UITF

#### **Projected Debt Service Coverage: Annual**



Bond Year	C R As As	tal Annual COVID-19 Recovery ssessment ssessed to nployers <sup>1</sup>	F As Co	COVID-19 Recovery ssessment ollections <sup>2</sup>	Re Rev	Amounts maining in enue Fund <sup>3</sup>	i Fu	otal Amounts n Revenue nd Available for Debt Service <sup>4</sup>	ebt Service Due⁵	Annual	Balance in Revenue Fund after Transfer to Debt Service Fund <sup>6</sup> \$ 967,894		Intra-year Retained Revenues or December Retained Revenues		Redemption Fund as Excess Pledged Funds		Redemption of s the Series B s Bonds		2022 Bonds Outstanding	
Ended	\$	3,226,306		3,297,860		226,604		3,524,464	(2,556,570)	Coverage	-		-	(153,835)	-	722,267		(722,265)	<u> </u>	,
8/3/2022	\$	-	\$	72,769	\$	-	\$	72,769	\$ -	n/a	\$	72,769	\$	-	\$	-	\$	-	\$	2,700,000
1/15/2023		891,006		45,821		72,769		118,590	(57,713)	2.05x		60,877		(60,877)		-		-		2,700,000
1/15/2024		330,199		786,780		86,819		873,600	(674,994)	1.26x		198,605		(25,942)		172,663		(172,660)		1,970,310
1/15/2025		312,520		388,989		9,320		398,309	(256,650)	1.52x		141,659		(9,320)		132,339		(132,340)		1,669,860
1/15/2026		299,067		308,331		9,071		317,402	(244,276)	1.26x		73,126		(9,071)		64,055		(64,055)		1,437,385
1/15/2027		283,106		294,654		8,675		303,329	(233,771)	1.26x		69,558		(8,675)		60,883		(60,880)		1,207,615
1/15/2028		260,988		279,305		8,143		287,448	(221,302)	1.26x		66,147		(8, 143)		58,004		(58,005)		982,360
1/15/2029		246,334		258,348		7,424		265,772	(204,009)	1.27x		61,763		(7,424)		54,338		(54,340)		767,525
1/15/2030		229,644		243,116		7,166		250,281	(192,537)	1.26x		57,744		(7,166)		50,578		(50,575)		557,830
1/15/2031		210,306		226,997		6,592		233,589	(179,503)	1.26x		54,086		(6,592)		47,494		(47,495)		354,395
1/15/2032		163,135		208,355		5,989		214,345	(164,386)	1.27x		49,958		(5,989)		43,969		(43,970)		160,085
1/15/2033		-		165,373		4,636		170,008	(127,428)	1.30x		42,580		(4,636)		37,945		(37,945)		-
1/15/2034		-		19,022		-		19,022	_	n/a		19,022		-		-		_		-

The table above has been prepared based on various assumptions, including those affecting the collection of COVID-19 Recovery Assessments; future events may affect the receipt of COVID-19 Recovery Assessments and actual collections could produce slower or faster principal payments for the Series B Bonds than those shown in the table above; the Commonwealth makes no assurances that the Excess Pledged Funds will be generated in accordance with the projections in the following tables

\* Preliminary, subject to change

<sup>1</sup> Represents the COVID-19 Recovery Assessment assessed for the corresponding Assessment Year

<sup>2</sup> Represents cash collections of the COVID-19 Recovery Assessment that are available to pay debt service in the corresponding Bond Year

<sup>3</sup> Includes amounts retained from the prior period as Intra-year Retained Revenues or December Retained Revenues, as applicable, as well as any other amounts in the Revenue Fund (e.g., interest earnings, though none assumed)

<sup>4</sup> Includes COVID-19 Recovery Assessment collections for the related period, plus any remaining amounts in the Revenue Fund carried forward from the prior period

<sup>5</sup> Represents debt service to be paid on each Debt Service Payment Date in each Bond Year and accounts for projected interest savings due to the projected special mandatory redemption of certain Series B Bonds

<sup>6</sup> Amounts remaining in the Revenue Fund (and other funds under the Trust Agreement) upon final payment of the Bonds will be transferred to the UITF

## **ESG** Designation



#### Key Takeaways



- The Commonwealth has engaged Kestrel Verifiers to review the use of proceeds of the 2022 Bonds and prepare an SPO that designates the 2022 Bonds as "Social Bonds" and highlights conformance to the International Capital Market Association's ("ICMA's") "Social Bond Principles"
- The Massachusetts UI Program provides economic stabilization through the provision of UI benefits and primarily serves the "unemployed" target population

Use of Proceeds	<ul> <li>Finance and refinance unemployment insurance benefits for eligible recipients in the Commonwealth</li> </ul>
Process for Project Evaluation and Selection	<ul> <li>There are strict federal and state regulations and procedures in place that guide management of the UITF and eligibility requirements for unemployment benefits</li> <li>DUA administers the Massachusetts UI Program and all unemployment benefit claims through the UITF</li> <li>The UITF must solely be used to finance unemployment benefits</li> </ul>
Management of Proceeds	<ul> <li>A portion of proceeds of the 2022 Bonds will be deposited directly into the UITF and used only to pay future UI claims</li> <li>The remaining proceeds of the 2022 Bonds (excluding costs of issuance) will be used to repay the outstanding balance of the Federal Advances (including accrued interest) borrowed by the Commonwealth and will be transferred to the federal government on the date of delivery</li> </ul>
Reporting	<ul> <li>Proceeds of the 2022 Bonds will be used on the date of delivery to repay Federal Advances or will be deposited into the UITF</li> <li>The Commonwealth does not intend to provide any additional information regarding the expenditure of proceeds deposited in the UITF</li> <li>Certain unemployment metrics are tracked regularly at both the federal and state level</li> </ul>
SUSTAINABLE DEVELOPMENT GCALS (" <u>UN SDGs</u> ")	<ul> <li>By financing activities that mitigate the impacts and stresses of socioeconomic crisis, the Commonwealth intends that the proceeds of the 2022 Bonds will be used in a manner that is expected to be consistent with the UN SDGs identified below:</li> <li>Goal 1 – No Poverty</li> <li>Goal 8 – Decent Work and Economic Growth</li> <li>Goal 10 – Reduced Inequalities</li> <li>Goal 17 – Partnerships for the Goals</li> <li>The Commonwealth does not guarantee that such criteria will ultimately be met, however, either in substance or with respect to any particular timelines set forth in the UN SDGs</li> </ul>



# 5) Conclusion and Transaction Timing

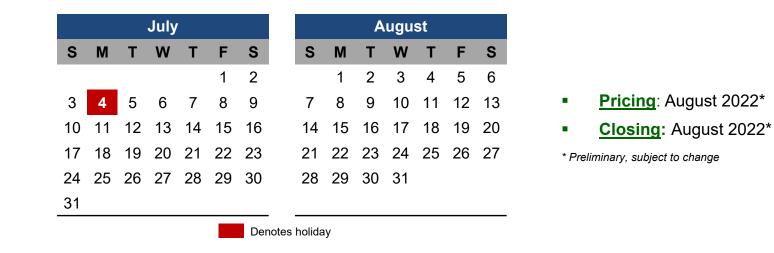
## Conclusion



Broad Support	<ul> <li>Legislation was expressly designed with input from many stakeholders to support the Massachusetts UI Program and create a very sound credit framework for the Bonds</li> </ul>
Economic Stability	<ul> <li>Massachusetts's strong and improving economy comprises a diverse employer base and a large statewide labor force of over 3.7 million people, with a steadily declining unemployment rate and increased job creation</li> <li>Use of proceeds supports ESG initiatives</li> </ul>
Secure Credit Fundamentals	<ul> <li>Credit ratings of Aa1, AAA and AAA from Moody's, Fitch and Kroll (all Stable Outlooks)</li> <li>Bonds are secured by a dedicated COVID-19 Recovery Assessment that is underpinned by strong fundamentals and non-impairment provisions and can only be used for debt service and related costs</li> <li>The Trust Agreement and Financing Agreement require that the COVID-19 Recovery Assessment be set annually at least at the Minimum Annual Assessment, which will generate Pledged Funds of at least 1.25x the annual Adjusted Bond Debt Service Requirement, with Excess Pledged Funds applied to facilitate early redemption of the Bonds</li> <li>The Special Contribution UCTF is separate from other funds of the Commonwealth and payment of debt service is not subject to any further legislative appropriation</li> <li>Funds are set aside for debt service 45 days prior to the payment date</li> <li>Dynamic Intra-year Retained Revenues provision mitigates potential intra-year cash flow issues and contributes to strong semi-annual coverage</li> </ul>
Proven Track Record	<ul> <li>SUTA Taxes have a proven collection history, with an average of 94.8% collected by the due date since 2006, with minimal variance</li> <li>COVID-19 Recovery Assessment was first assessed in 2021 and 99.2% of amounts owed have been collected through June 16, 2022</li> </ul>

## **Transaction Timing**





- Representatives from the Commonwealth are available for one-on-one discussions
- For additional information or to schedule a one-on-one call, please contact:

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# Thank you.

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